

BEFORE THE DEPUTY INSURANCE COMMISSIONER  
OF THE  
COMMONWEALTH OF PENNSYLVANIA

In Re:	:	Pursuant to Sections 1401, 1402,
	:	and 1403 of the Insurance
Application of INA Holdings	:	Holding Companies Act, Article
Corporation in Support of the Request	:	XIV of the Insurance Company
for Approval to Merge INA Surplus	:	Law of 1921, Act of May 17, 1921,
Insurance Company with and into	:	P.L. 682, <u>as amended</u> , 40 P.S.
Illinois Union Insurance Company with	:	§§991.1401, 991.1402, and
Illinois Union Insurance Company Being	:	991.1403; Sections 1921 through
the Survivor in a Transaction Exempt	:	1929 of the 1988 Business
from the Requirements of 40 P.S.	:	Corporation Law, Act of
§991.1402	:	December 21, 1988, P.L. 1444, No.
	:	177, <u>as amended</u> , 15 Pa. C.S.
	:	§§1921-1929; Sections 205 and 207
	:	of the GAA Amendments Act of
	:	1990, Act of December 19, 1990,
	:	P.L. 834, No. 198, <u>as amended</u> , 15
	:	P.S. §§21205 and 21207.
	:	
	:	Order No. ID-RC-05-13

DECISION AND ORDER

AND NOW, on this 15<sup>th</sup> day of November, 2005, Stephen J. Johnson, Deputy Insurance Commissioner of the Commonwealth of Pennsylvania (“Deputy Commissioner”), hereby makes the following Decision and Order:

Pursuant to the Insurance Holding Companies Act, the 1988 Business Corporation Law, and the GAA Amendments Act of 1990, and in consideration of the documents, presentations, and reports received, as well as other inquiries and studies as permitted by law, the Deputy Commissioner hereby makes the following findings of fact:

## FINDINGS OF FACT

### Identity of Entities

1. INA Surplus Insurance Company (“INA Surplus”) is a domestic stock casualty insurance company organized under the laws of the Commonwealth of Pennsylvania with its principal place of business located in Philadelphia, Pennsylvania.
2. Illinois Union Insurance Company (“Illinois Union”) is a foreign eligible surplus lines insurance company organized under the laws of the State of Illinois with its principal place of business located in Philadelphia, Pennsylvania.
3. ACE Property and Casualty Insurance Company (“ACE Property”) is a domestic stock property insurance company organized under the laws of the Commonwealth of Pennsylvania with its principal place of business located in Philadelphia, Pennsylvania. INA Surplus is a wholly-owned subsidiary of ACE Property.
4. INA Holdings Corporation (“INA Holdings”) is a business corporation organized under the laws of the State of Delaware with its principal place of business located in Wilmington, Delaware. Illinois Union and ACE Property are wholly-owned subsidiaries of INA Holdings.
5. ACE Limited is a business corporation organized under the laws of the Cayman Islands with its principal place of business located in Hamilton, Bermuda. INA Holdings is a wholly-owned subsidiary of ACE Limited.
6. ACE Limited is a publicly-traded company on the New York Stock Exchange. No person controls ACE Limited.
7. ACE Limited is the sole ultimate controlling person of the holding company system that contains INA Surplus.

### Filing of the Application

8. The Insurance Holding Companies Act, Article XIV of the Insurance Company Law of 1921, Act of May 17, 1921, P.L. 682, as amended, 40 P.S. §§991.1401 et seq. (“Insurance Holding Companies Act”), provides that all mergers or other acquisitions of control of domestic insurers must be filed with the Department for approval or disapproval.
9. Section 1402(g) of the Insurance Holding Companies Act provides for exemption from the requirements of Section 1402:

- a) if the merger does not have the effect of changing or influencing the control of a domestic insurer, or
  - b) if the transaction is otherwise not comprehended within the purposes of Section 1402.
10. The 1988 Business Corporation Law, Act of December 21, 1988, P.L. 1444, as amended, Sections 1921 through 1929, 15 Pa.C.S. §§1921 through 1929 (“1988 BCL”), and the GAA Amendments Act of 1990, P.L. 834, No. 198, as amended, 15 P.S. §§21205 and 21207 (“GAA Amendments Act”), provide that all plans of merger of domestic insurers must be filed with the Department for approval or disapproval.
  11. On August 31, 2005, the Insurance Department of the Commonwealth of Pennsylvania (“Department”) received an initial application (which together with all material received subsequently is collectively referenced as “Application”) from INA Holdings requesting approval to merge INA Surplus with and into Illinois Union with Illinois Union being the survivor.
  12. The Application was filed with the Department pursuant to Section 1402(g) of the Insurance Holding Companies Act and Section 205 of the GAA Amendments Act.

#### Notice and Filing of Comments

13. On September 17, 2005, the Department published notice in the *Pennsylvania Bulletin* that the Application had been submitted by INA Holdings and such notice invited interested persons to submit comments to the Department regarding the Application for a 30-day period, ending October 17, 2005.
14. During the 30-day public comment period, the Department received no comments regarding the Application.

#### The Transaction

15. Illinois Union, ACE Property, and INA Surplus executed an Agreement and Plan of Merger dated as of September 19, 2005, (“Merger Agreement”), which provides for INA Surplus to merge with and into Illinois Union, with Illinois Union being the surviving corporation.
16. As described in the Application, the Merger Agreement was adopted by written consent of the sole shareholders of INA Surplus and Illinois Union on September 12, 2005, and approved by the board of directors of INA Surplus and Illinois Union on September 12, 2005.

17. As described in the Application, Illinois Union shall acquire all of the assets of INA Surplus and assume all of the debts and other liabilities of INA Surplus.
18. As described in the Application, the articles of incorporation and by-laws of Illinois Union in effect immediately prior to the merger shall be the articles of incorporation and by-laws of Illinois Union upon the effective date of the merger until properly altered, amended, or repealed.
19. As described in the Application, the members of the board of directors and the officers of Illinois Union immediately prior to the merger shall be the members of the board of directors and the officers of Illinois Union upon the effective date of the merger.
20. As described in the Application, each share of INA Surplus common stock issued and outstanding immediately prior to the effective date of the merger shall no longer be outstanding and shall be converted into the right to receive cash or securities upon the effective date of the merger.
21. As described in the Application, each share of INA Surplus preferred stock issued and outstanding immediately prior to the effective date of the merger shall be cancelled and extinguished upon the effective date of the merger.
22. As described in the Application, each share of Illinois Union common stock issued and outstanding immediately prior to the effective date shall remain issued and outstanding and be unaffected by the merger.
23. As described in the Application, ACE Limited would remain the sole ultimate controlling person of the surviving company, Illinois Union, upon the effective date of the merger.
24. If any of the above Findings of Fact are determined to be Conclusions of Law, they shall be incorporated in the Conclusions of Law as if fully set forth therein.

#### CONCLUSIONS OF LAW

1. Under Section 1402 of the Insurance Holding Companies Act, the Department has jurisdiction to review and approve the merger of INA Surplus and Illinois Union.
2. Under Section 1402(g) of the Insurance Holding Companies Act, the Department shall exempt a merger from the requirements of Section 1402 if the merger does not have the effect of changing or influencing the control of a domestic insurer.
3. Pursuant to Section 1402(g) of the Insurance Holding Companies Act, the Deputy Commissioner concludes that the proposed merger does not change the ultimate

controlling person of Illinois Union and, therefore, is exempt from the requirements of the Insurance Holding Companies Act.

4. The Deputy Commissioner concludes that the preparation of the Merger Agreement, pertaining to the terms and conditions, satisfies the requirements of Section 1922 of the 1988 BCL.
5. Pursuant to Section 1924 of the 1988 BCL, the Deputy Commissioner concludes that the Merger Agreement has been adopted and consented to by the sole shareholders of INA Surplus and Illinois Union, and by the Board of Directors of INA Surplus and Illinois Union.
6. The Deputy Commissioner concludes that the Merger Agreement satisfies the requirements of Section 1925 of the 1988 BCL because the Merger Agreement is subject to the approval of the insurance department of the state of domicile of Illinois Union.
7. The Deputy Commissioner concludes that the execution and contents of the Articles of Merger would satisfy the requirements of Section 1926 of the 1988 BCL.
8. The Deputy Commissioner concludes that the Merger Agreement would be effective according to the provisions of law of Illinois, but not until the proper filing of Articles of Merger with the Pennsylvania Department of State, pursuant to Sections 1927 and 1928 of the 1988 BCL.
9. The Deputy Commissioner concludes that, if the proposed merger is consummated, all the rights, privileges, immunities, powers and purposes of INA Surplus would be conveyed to the surviving entity, as a matter of law, pursuant to Section 1929 of the 1988 BCL.
10. Pursuant to Section 205(b) of the GAA Amendments Act, the Deputy Commissioner concludes that the proposed merger is in accordance with law and not injurious to the interests of policyholders and creditors of INA Surplus and Illinois Union.
11. The Application satisfies the requirements of the Insurance Holding Companies Act, the 1988 BCL, and the GAA Amendments Act.
12. If any of the above Conclusions of Law are determined to be Findings of Fact, they shall be incorporated in the Findings of Fact as if fully set forth therein.

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	:	P.S. §§21205 and 21207.
	:	
	:	Order No. ID-RC-05-13

ORDER

Upon consideration of the foregoing, the Deputy Insurance Commissioner of the Commonwealth of Pennsylvania (“Deputy Commissioner”) hereby approves the Application of INA Holdings Corporation in Support of the Request for Approval to merge INA Surplus Insurance Company with and into Illinois Union Insurance Company with Illinois Union Insurance Company being the survivor in a transaction exempt from the requirements of 40 P.S. §991.1402 subject to the following condition:

A copy of the Articles of Merger shall be filed with the Deputy Commissioner not later than ten (10) days after their filing with the Pennsylvania Department of State.

This Order is effective immediately and valid for one year, provided no material changes are made to the Application.

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STEPHEN J. JOHNSON  
Deputy Insurance Commissioner  
Commonwealth of Pennsylvania